

**Displaced Persons  
Field Post Card**

**FOR ADDRESS ONLY  
SEULEMENT L'ADRESSE  
UITSLUITEND VOOR ADRES**

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ca/418

FRONT

**DO NOT ALTER OR ADD TO PRINTED MESSAGE  
NE RIEN CHANGER NI AJOUTER AUX MESSAGES IMPRIMES  
VERANDER NIETS OF VOEG NIETS TOE AAN HET GEDRUKTE BERICHT**

Mark the sentences below thus :

- Dear \_\_\_\_\_
- I am well and safe.
- Will write as soon as possible.
- Expect to be home soon.  
Do not write.

Date \_\_\_\_\_  
Datum \_\_\_\_\_

Cocher les phrases ci-dessous ainsi :

- Cher \_\_\_\_\_
- Je suis sain et sauf.
- J'écirai dès que possible.
- J'espère revenir bientôt.  
N'écrivez pas.

Signature \_\_\_\_\_

Merk onderstaande zinnen met een merkteeken :

- Beste \_\_\_\_\_
- Ik maak het goed en ben veilig.
- Zal zoo spoedig mogelijk schrijven.
- Verwacht gauw thuis te zijn.  
Schrijf mij niet.

Handteekening \_\_\_\_\_

BACK

# Appendix B

SUPREME HEADQUARTERS  
ALLIED EXPEDITIONARY FORCE

ADMINISTRATIVE MEMORANDUM  
NUMBER 39 (Revised—16 April 1945)

DISPLACED PERSONS AND REFUGEES  
IN GERMANY

## I—ALL DISPLACED PERSONS AND REFUGEES

1. This memorandum is a revision of Administrative Memorandum No. 39, this headquarters, and its Appendices and Annexes, which are hereby rescinded. It establishes the policy and procedure to be followed by military commanders in Germany both during the period of opposed advance and after Military Government has been imposed in whole or in part.

2. The following basic documents regarding the handling of displaced persons and refugees will continue to be operative except insofar as they may be modified by this Memorandum:

(a) Letter, Supreme Headquarters, AEF, AG 383.7-1 GE-AGM, subject 'Outline Plan for Refugees and Displaced Persons', dated 4 June 1944.

(b) Directive on 'Control of Displaced Persons', forwarded under cover of letter this headquarters, AG 381-1 GE-AGM, dated 28 December 1944.

Documents relating to technical aspects of the displaced persons and refugees problem are available and will be requisitioned through command channels in quantities required. These documents are listed at Appendix 'A'.

## 3. GENERAL POLICY.

(a) The liberation, care and repatriation of United Nations displaced persons is a major Allied objective. All available resources at the disposal of military commanders will be employed as necessary to accomplish it as a direct military responsibility. As soon as military conditions permit, UNRRA

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may be requested to undertake this responsibility to the extent that its available resources permit.

(b) The control and repatriation of enemy and ex-enemy displaced persons and refugees will be a responsibility of the German authorities, acting under the direction of Allied Military Government authorities. UNRRA may not, under its present charter, assume responsibility for these persons in Germany.

### 4. POLICY OF THE SUPREME COMMANDER, AEF

(a) To prevent hindrance to military operations or Military Government by uncontrolled movement of displaced persons and refugees.

(b) To prevent or control outbreaks of disease among displaced persons and refugees.

(c) To relieve conditions of want among United Nations displaced persons, and to protect them against interference or ill-treatment on the part of German authorities or population.

(d) To insure that the German authorities make provision as necessary for the control, care and disposition of enemy or ex-enemy displaced persons and refugees.

(e) To effect the rapid and orderly repatriation of United Nations displaced persons.

### 5. DEFINITIONS.

(a) *Refugees.* Refugees are German civilians within Germany who are:

(1) Temporarily homeless because of military operations;

(2) At some distance from their homes for reasons related to the war.

(b) *Displaced Persons.* Displaced persons are civilians outside the national boundaries of their country by reason of the war, who are:

(1) Desirous but unable to return home or find homes without assistance.

(2) To be returned to enemy or ex-enemy territory.

(c) *United Nations Displaced Persons.* These are displaced nationals of the United and Associated Nations as defined in Military Government Law No. 3 as from time to time amended, and those assimilated to them in status, in accordance with paragraphs 31-33, below.

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(d) *Stateless Persons.* Stateless persons are persons who, in law or in fact, lack the protection of any government. Provision is made in paragraphs 28, 29, and 30 for persons who may, under certain circumstances, be dealt with as stateless persons.

### 6. OPERATIONAL PROCEDURE.

(a) *In conditions of opposed advance.*

(1) Military commanders will employ all available resources necessary to accomplish the Supreme Commander's policies as set forth in paragraph 4, above.

(2) They will, where necessary, utilize for displaced persons work Military Government detachments held in reserve for deployment elsewhere. In addition, they will provide military personnel from other than Military Government sources, in order to accomplish these objectives.

(3) Military teams administering Assembly Centres for United Nations displaced persons will be replaced by more permanent UNRRA teams as these become available and conditions permit. Staff and equipment required for military and UNRRA teams is as set out at Appendices 'B' and 'C' respectively.

(b) *After Military Government has been imposed in whole or in part.* Military District Commanders will relieve advancing armies as rapidly and to the greatest extent possible of the supervision, control and administration of displaced persons and refugees.

### 7. DISPLACED PERSONS EXECUTIVE (DPX)

(a) DPX consists of personnel assigned to displaced persons work. This personnel will be drawn from the following sources:

(1) Headquarters staffs at Supreme Headquarters, AEF, and subordinate formations.

(2) Military Government detachments or personnel assigned to displaced persons work.

(3) Combat and service officers and OR/EM detailed by commanders to administer Assembly Centres or other installations for United Nations displaced persons.

(4) ATS and WAC personnel who may be used in areas and at times deemed suitable by commanders.

(5) Displaced Persons staff officers of the Control Com-

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mission (British) and of the U.S. Group Control Council who may be attached to Supreme Headquarters, AEF.

(6) UNRRA personnel (see paragraph 12, below).

(7) Allied Liaison Officers for Repatriation (see paragraph 15, below).

(b) *Technical channel for intercommunication.* The G-5 technical channel may be used for communications between DPX, Supreme Headquarters, AEF, and personnel engaged in displaced persons work at subordinate formations.

### 8. INTERNATIONAL ADMINISTRATIVE FRAMEWORK.

(a) *Control during military period.* Supreme Headquarters, AEF, will exercise overall administrative control over the care, control and repatriation of displaced persons and the control of refugees. Chief Liaison Officers of Allied governments concerned will be attached to Supreme Headquarters, AEF, and will perform the functions outlined in sub-paragraph 15 (j), below.

(b) *Working arrangements with Allied Governments.*

(1) The Governments of France, Norway, the Netherlands, Belgium, Luxembourg, Yugoslavia and Poland, and Danish representatives in London, have formally expressed their readiness to co-operate with this headquarters, and with the other Allied governments concerned, in the care and control of displaced persons after liberation, and in the return of displaced persons to their own countries as expeditiously as possible. The Governments of Greece and Czechoslovakia have informally expressed a similar intention.

(2) An agreement has been entered into between the U.S.S.R. and the U.S. and the U.S.S.R. and Great Britain relating to the care and repatriation of their nationals uncovered by military operations.

(c) *Responsibility of Allied Governments.*

(1) In Interior Zones in liberated Allied territory Allied governments have full responsibility for displaced persons, including enemy and ex-enemy nationals, uncovered within their countries, except Soviet nationals uncovered by U.S. and British Forces after 11 February 1945. Allied governments concerned will make the necessary arrangements for the repatriation of these persons without reference to Supreme Headquarters, AEF, except that where this

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necessitates the crossing of Germany or the return of German nationals to Germany the prior consent of Supreme Headquarters, AEF, must be obtained.

(2) In Forward Zones in liberated Allied territory military commanders are wholly responsible. However, except in the case of Soviet citizens uncovered by U.S. and British Forces after 11 February 1945, they may delegate partial responsibility to Allied local authorities as soon as the latter are in a position to assume normal civil governmental activities in any given area. Military commanders will, in such cases, insure that essential transport, accommodation and supplies are available to Allied authorities, with regard both to present needs and to estimated future requirements.

(3) Allied governments are responsible for their own repatriated nationals, whether in Interior Zones or Forward Zones, as soon as these arrive at Reception Centres within their countries. (See also sub-paragraph 21(a) (2), below.)

(4) When displaced persons and refugees are temporarily moved out of Germany to countries other than those of their nationality or former residence because of military necessity, responsibility for their care and maintenance remains a direct military commitment, and may not be delegated to Allied authorities. Allied authorities may, however, be requested to assist, insofar as possible, in meeting this responsibility.

(d) *Responsibility of Supreme Headquarters, AEF, Missions.* Arrangements for the repatriation of displaced persons from Processing Centres in Germany to Reception Centres in their own countries, and repatriation of German displaced persons from Assembly Centres in Allied countries to Reception Centres in areas which are a SCAEF responsibility in Germany, will be made through the Supreme Headquarters, AEF, Missions to the governments concerned or, if there is no Mission, directly with the governments.

9. SECURITY. The security control of displaced persons and the disposal of suspects are governed by letter, this headquarters, AG 383.7-1 GBI-AGM, subject 'The Security Control of Displaced Persons in Germany', dated 5 April 1945.

10. EMPLOYMENT. Employment policy is as set out at Appendix 'D'.

## II—UNITED NATIONS DISPLACED PERSONS AND THOSE ASSIMILATED TO THEM IN STATUS.

For persons assimilated in status to United Nations displaced persons see paragraphs 27, 28, 29, 31 and 33, below.

### II. RESPONSIBILITY.

(a) Military Commanders (and, when Military Districts are established, Military District commanders) will carry out the objectives set forth in paragraph 4, above, employing all available resources at their disposal, as necessary. In particular, they will:

(1) Locate, care for and control United Nations displaced persons, moving them if necessary to Assembly Centres, i.e., either camps or accommodation areas under direct military control. During the combat phase they will, where necessary, be evacuated by all practicable means to rear areas. They will be accommodated in areas separate from enemy refugees and enemy or ex-enemy displaced persons.

(2) Supervise German authorities in making provision for United Nations displaced persons as directed.

(3) Supply United Nations displaced persons, while in Assembly Centres and while en route, with adequate food, clothing, housing and medical attention, and with necessary transport until they are repatriated or transferred to the custody of their national authorities or resettled.

(4) Safeguard the health and welfare of United Nations displaced persons, and take the necessary measures to prevent the transmission of dangerous communicable diseases by them.

(5) Call forward and assist Allied liaison officers for Repatriation and Soviet Repatriation Representatives who will assist in the identification of their nationals in centres accommodating displaced persons of mixed nationalities. These officers will subsequently have the right of immediate access to centres accommodating displaced persons identified as being of their nationality.

(6) Register United Nations displaced persons, in accordance with the instructions of Supreme Headquarters,

AEF (CA/d5), and the Guide to the Registration of Displaced Persons and Refugees (CA/d19).

(7) Submit reports on the presence, number, location and condition of United Nations displaced persons in the prescribed manner through command channels.

(8) Give opportunity to United Nations nationals to join the armed forces of their country if represented by units in the theatre, or to engage in work for the Allied Military Forces, or in Assembly Centres or in other essential or approved civilian work. Facilities will be made available for the dispatch and transfer of personnel of various United Nations nationalities required for the administration of Assembly Centres accommodating their nationals where this is necessary.

(9) Protect, as far as possible, United Nations displaced persons and their property, rights and claims.

(10) Insure that wages or other sums of money due to United Nations displaced persons are paid without discrimination on account of race, religion or activities in favour of the United Nations.

(11) Insure that hostile propaganda directed against any of the United Nations is not permitted in any Assembly Centre under their command.

(12) Prevent the escape of wanted enemy nationals from Germany in the guise of displaced persons.

(13) Employ all practicable means to transport United Nations displaced persons to places agreed upon, where they can be handed over to their national authorities, arranging through appropriate channels for repatriation movement through or out of their areas.

(b) *Responsibility of German authorities.* German authorities will be required by military commanders to make all necessary provision for United Nations displaced persons. They will:

(1) Pay for all goods, facilities and services for United Nations displaced persons, as directed.

(2) Provide the means, as directed, for the care, shelter, maintenance and medical attention required for United Nations displaced persons, as a matter of priority over the needs of the German population.

(3) Make similar or such special provision as directed

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by military commanders for persons of German or other enemy or ex-enemy nationality persecuted because of their race, religion or activities in favour of the United Nations, until responsibility for care of these persons is taken over by military commanders, in accordance with paragraph 32, below.

(4) Produce, as directed, full information regarding the number, location, employment and condition of United Nations displaced persons in Germany and in territory occupied by Germany at the time of defeat or surrender.

(5) Disseminate, as directed, the Supreme Commander's instructions to United Nations displaced persons.

(6) Instal loudspeaker radio receiving facilities wherever there are concentrations of United Nations displaced persons.

### 12. UNRRA.

(a) *General Terms of Reference.* UNRRA has been authorized by the United and Associated Nations to undertake the care, relief and repatriation of United Nations displaced persons. It must, however, be specifically invited by the government concerned before it can operate in any one of those countries.

(b) *Terms of Reference in Germany.*

(1) UNRRA personnel will assist military authorities in providing care, relief and repatriation of United Nations displaced persons. The terms and conditions under which UNRRA will operate are as set out at Appendix 'C'.

(2) UNRRA is not authorized, under its present charter, to undertake the care or disposition of enemy displaced persons or refugees found in Germany, except stateless persons and persons persecuted because of race, religion or activities in favour of the United Nations.

(c) *UNRRA Staff Personnel.* UNRRA staff personnel will be attached to and form part of all headquarters at which there are Displaced Persons Staff Officers. The proportion of UNRRA personnel will be progressively increased as required by military commanders.

(d) *UNRRA Assembly Centre Teams.* UNRRA will provide Assembly Centre Teams or personnel, subject to availability, to take over in whole or in part the administration and management of Assembly Centres for United Nations displaced persons as and when desired by military commanders,

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who will call forward such teams through command channels as provided in Appendix 'C' to this memorandum.

(e) *UNRRA Specialist Personnel.* UNRRA will provide specialist personnel, including medical and welfare officers, as requested by military commanders.

(f) *UNRRA Administrative Personnel.* UNRRA may provide administrative and clerical personnel, as agreed to by military commanders, to assist in the administration of UNRRA personnel and teams attached to AEF Formations.

(g) *Transfer to UNRRA.* The proportion of UNRRA personnel at all levels will be increased as rapidly as military and other considerations permit, in order to facilitate the smooth transfer of responsibility to UNRRA in whole or in part when appropriate.

(h) *Co-ordination of Voluntary Relief Agencies.* UNRRA will, as the agent of the Supreme Commander, co-ordinate the activities of all United Nations voluntary societies engaged in displaced persons work in Germany.

### 13. INTERGOVERNMENTAL COMMITTEE ON REFUGEES.

(a) The Intergovernmental Committee on Refugees is responsible for the resettlement of persons, including stateless persons, who have been obliged to leave their homes for reasons of race, religion or political belief and cannot or do not desire to be returned to their homes. UNRRA has undertaken to care for these for a period of time to be agreed upon between UNRRA and the Intergovernmental Committee. After this period, the Intergovernmental Committee will assume responsibility for those not repatriated or resettled.

(b) A representative of the Intergovernmental Committee is attached to Supreme Headquarters, AEF, to advise and assist in connection with these persons.

14. UNITED NATIONS GOVERNMENTAL AGENCIES. These will be employed only when authorized by Supreme Headquarters, AEF, and only when self-supporting, for the following purposes.

(a) To deliver supplies to their displaced nationals awaiting repatriation.

(b) To furnish and operate the means of transport for the repatriation of their nationals.

### 15. ALLIED LIAISON OFFICERS FOR REPATRIATION.

(a) European Allied national authorities have made avail-

able liaison officers empowered to issue repatriation visas, who will assist in the care and repatriation of their displaced nationals. For the most part they will carry out this work in Assembly Centres, but their services may also be employed at all staff levels.

(b) Supreme Headquarters, AEF, will call forward Allied Liaison Officers for Repatriation who will be accredited by their respective governments to Supreme Commander, AEF, and attached by competent orders to headquarters concerned. In all cases they will be subject to military command and control.

(c) Military commanders, to whose headquarters Liaison Officers for Repatriation are attached, may assign and re-assign them by competent orders to lower echelons under their command without reference to Supreme Headquarters, AEF, and without reference to Allied national authorities concerned. Assignment or re-assignment of Liaison Officers for Repatriation between Army Groups/Military Districts, or their relief from attachment, will not be made without the approval of Supreme Headquarters, AEF.

(d) Liaison Officers for Repatriation may receive, and after consultation with the appropriate military authority, act upon such instructions of their government as are consistent with the requirements of the military authorities. All communication with their governments will be through military channels and will be addressed to Chief Liaison Officers at DPX, Supreme Headquarters, AEF.

(e) Matters requiring disciplinary action will be referred to DPX, Supreme Headquarters, AEF, where they will be dealt with by the Chief Allied Liaison Officer concerned. Military commanders will be advised as to the action to be taken.

(f) Allied Liaison Officers for Repatriation will be accorded the same privileges as military personnel in the use of such facilities as Post Exchanges or NAAFI and medical attention.

(g) Records regarding the assignment and deployment of Allied Liaison Officers for Repatriation will be maintained by the military headquarters to which they are attached, so that the whereabouts of all such officers can be determined immediately.

(h) Principal duties of an Allied Liaison Officer:

(1) Verify the claims of those displaced persons who claim his nationality.

(2) Issue repatriation visas to those whose claims are verified, in accordance with the instructions of his government.

(3) Recommend to the Centre Director priorities for the repatriation of his nationals within the Centre, in conformity with instructions issued by his Chief Liaison Officer.

(4) Keep his Chief Liaison Officer informed through channels of the situation in his area regarding displaced persons of his nationality.

(i) Subsidiary duties of an Allied Liaison Officer: An Allied Liaison Officer should be prepared to carry out the following subsidiary duties at the request of the Centre Director:

(1) Assist in the administrative control of his nationals and the maintenance of discipline among them.

(2) Furnish his nationals with up-to-date information from their government.

(3) Recommend to the Assembly Centre Director suitable persons from among his nationals to be appointed to the Centre administrative staff, to carry out registration and assist the Liaison Officer in the performance of his duties.

(4) Give assistance where required in cases where his nationals are suspected of being war criminals or of being undesirable from a security point of view.

(5) Assist where possible in the settlement or documentation of claims made by his nationals.

(6) Assist in the protection, disposal or custodianship of any property belonging to his nationals.

(7) At the request of the Centre Director, assist in any other matters in which his nationals are concerned.

(8) Where possible, take necessary steps to insure that his nationals do not carry out of Germany any foreign exchange assets or other valuables belonging to others.

(j) Chief Liaison Officers of the various Allied Governments concerned will form part of the staff of DPX at Supreme Headquarters, AEF, and will perform the following functions:

(1) Provide liaison with their respective governments in

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matters concerning general and intergovernmental repatriation policies.

(2) Supervise policy regarding identification of and issuance of visas to their nationals.

(3) Assist in the preparation of technical instructions regarding repatriation and registration of their nationals, including the preparation of instructions to be forwarded to Liaison Officers for Repatriation of their nationality who are attached for duty with AEF formations.

(4) Recommend, in conformity with instructions from their governments, priorities for the repatriation of their nationals.

16. PROCESSING CENTRES. A Processing Centre (i.e. an accommodation area) may be an Assembly Centre or a Reception Centre.

(a) *Assembly Centres.*

(1) These will be established as a military responsibility for the temporary care of United Nations displaced persons for whom shelter, food, clothing and medical facilities will have to be provided until they can be repatriated. The scale of staff and equipment which will normally be required is as set out at Appendix 'B'.

(2) When numbers on hand justify, it will be desirable to establish separate Assembly Centres for each national group after the nationalities of the displaced persons have been determined by the appropriate Liaison Officers for Repatriation.

(3) It will normally be desirable to accommodate non-repatriable persons in separate Assembly Centres. These should be selected, equipped and staffed with a view to relatively permanent occupation. Special welfare, educational and medical staff will, where possible, be provided.

(4) United Nations displaced persons will not be billeted on the German civilian population, although German residences will as necessary be requisitioned, vacated and used to provide accommodation.

(b) *Reception Centres.* These will be established by Allied governments concerned for the reception of their repatriated nationals.

17. LEGAL.

(a) When the Assembly Centre Director is a military

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officer he may be given power by the military commander to sit as a Summary Military Court with limited jurisdiction. (See letter, this headquarters, AG 383.7-1 GE-AGM, 'Discipline in Displaced Persons Assembly Centres in Germany', dated 4 April 1945.)

(b) Assembly Centre Directors should make maximum use of Allied Liaison Officers and of national group leaders in maintaining discipline, investigating petty offences that concern their own nationals alone, and in recommending suitable punishments where necessary. Any punishment, however, may be awarded only by a duly authorized officer.

(c) United Nations displaced persons arrested by German police will be handed over to military or Military Government police as soon as their identity is established.

(d) United Nations displaced persons will be tried in military or Military Government courts. They will not be tried in German courts, except with the approval of Military Government.

(e) Military commanders will insure that all cases to be heard in German courts in which the interests of United Nations displaced persons are involved are reported to the nearest legal officer for advice in case it should be desirable to transfer the proceedings to a Military Government court.

18. MEDICAL. Insofar as practicable, the medical care necessary for United Nations displaced persons will be furnished only by Allied doctors, nurses and related personnel or by other authorized personnel furnished for such purposes. In emergencies, or when insufficient Allied personnel is available, German medical, nursing and related personnel will be required to furnish necessary medical care, as directed by and under the supervision of Military Government.

19. FINANCIAL. See Appendix 'F' (to be supplied).

20. CONTROL OF MOVEMENT.

(a) The unorganized movement of displaced persons will be controlled:

(1) At geographical barriers, where a system of canalization will be put into force.

(2) At frontiers or prohibited frontier zones, which will be established in accordance with letter, this headquarters, AG 014.1-1 (Germany) GBI-AGM, subject 'Directive for

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Military Government of Germany prior to Defeat or Surrender', dated 8 March 1945.

(b) Displaced Persons who arrive at control lines without proper movement authorization will, after they have been examined by Counter-Intelligence personnel, be directed back to the nearest Assembly Centre for processing and eventual repatriation.

(c) Military commanders will establish sufficient Assembly Centres near such control lines to deal with the anticipated flow of displaced persons.

(d) Displaced persons who are being repatriated in organized convoys under the authorization of DPX are not subject to the provisions of Administrative Memorandum No. 47, this headquarters (Revised).

21. REPATRIATION. DPX, Supreme Headquarters, AEF, will administer and supervise repatriation movement.

(a) *Prior to activation of Inter-Allied Movement Control Authority.*

(1) When military commanders wish to initiate repatriation movement of displaced United Nations nationals who can be returned to their countries of nationality or former residence without interference with military operations, such movement will be co-ordinated by DPX, Supreme Headquarters, AEF, acting through the Supreme Headquarters, AEF, Mission accredited to the country of reception of the displaced persons or, where there is no Mission, through the government concerned. Direct communication between Army Groups or Military Districts, Communications Zone, and Supreme Headquarters, AEF, Missions is authorized.

(2) Arrangements have been made with the governments concerned to permit repatriation movement of their nationals to designated Reception Centres in France, Luxembourg, Belgium and the Netherlands at a specified daily rate to each Reception Centre without necessity of prior notification for each move. Supreme Headquarters, AEF, Missions will notify military commanders concerned weekly or more often as required of the numbers which can be so received at designated Reception Centres, and of temporary bottle-necks as they arise. Any of these nationals may be dispatched initially to Reception Centres

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in any of these countries. However, direct repatriation should be effected whenever possible.

(3) When it is necessary to repatriate numbers in excess of these daily totals military commanders will request Missions to obtain prior specific authorization from the Allied government and from other military commanders concerned.

(4) Displaced persons will not, prior to repatriation, and except as indicated in paragraph 21(a) (2) above, be moved across international frontiers to Allied countries other than their countries of nationality or former residence, except where operational necessity makes it mandatory. If so moved, they will be cared for as a direct military commitment, subject to any arrangements for assistance which may be effected with Allied countries, and removed from Allied countries by military commanders as soon as operations permit.

(5) In operational emergencies and prior to the cessation of hostilities, movement of United Nations displaced persons to their claimed countries of nationality or former residence may be effected without registration or the issue of visas. In such cases adequate notice will be given to the Reception Centre and the Supreme Headquarters, AEF, Mission concerned in order that arrangement may be made for initial processing at Reception Centres.

(b) *After activation of Inter-Allied Movement Control Authority.*

(1) DPX, Supreme Headquarters, AEF, will be notified by means of the Assembly Centre Weekly Report forms (CA/d4—revised) of United Nations displaced persons awaiting repatriation at Assembly Centres.

(2) The Supreme Headquarters, AEF, Mission or government concerned will keep DPX, Supreme Headquarters, AEF, informed as to locations and intake capacities of Reception Centres in Allied countries.

(3) DPX, Supreme Headquarters, AEF, will:

(a) Co-ordinate movements from Assembly Centres with Reception Centre capacities and, in consultation with Movement and Transportation/Transportation Corps, will arrange repatriation movement. United Nations displaced persons will normally be sent to the nearest Reception Centre in their own country able to receive them.



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(b) After consultation with Transportation authorities, issue movement orders to DPX at Military District Headquarters for groups of nationals at specific Assembly Centres who are to be moved across international frontiers. In all cases, copies of these orders will be sent to the Supreme Headquarters, AEF, Mission or government concerned, for necessary preparatory action at the Reception Centres indicated.

(4) On receipt of a DPX, Supreme Headquarters, AEF, movement order, DPX Staff at Military District Headquarters will:

(a) Issue appropriate instructions to Assembly Centres concerned.

(b) Arrange for parties from the Assembly Centres to move to their respective transport assembly points.

(5) Assembly Centre Directors will make up groups on the basis of the movement orders transmitted by Military District Commanders.

(6) On departure of a group, Assembly Centre Directors will:

(a) Submit a nominal roll to DPX, Supreme Headquarters, AEF, showing the names, registration numbers, nationality and destination of United Nations displaced persons who have been dispatched each day.

(b) Furnish group leaders with nominal rolls in duplicate by nationality, registration number and destination of members of the group, to insure transit and frontier clearance during the journey, one copy to be deposited with G-2/Intelligence frontier control authorities.

(c) Furnish the officer in charge of the convoy or each nationality group leader original AEF DP Registration Record cards (DP.2) of all persons of the appropriate nationality making up the group, for delivery to Directors of the Reception Centres concerned.

22. REPORTS AND RETURNS. These will be as set out at Appendix 'E'.

### III—SPECIAL CATEGORIES

23. LIBERATED SOVIET CITIZENS. Nationals of the U.S.S.R. liberated after 11 February 1945 will be treated as other United

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Nations displaced persons except that the following additional provisions will be made for them:

(a) They will in all cases be segregated in centres of their own as soon as the validity of their claims to Soviet citizenship has been accepted by Soviet Repatriation Representatives. Prior to this time they will be cared for as other United Nations displaced persons, except that responsibility for their care and repatriation will, under no circumstances, be transferred to or delegated to the governments of liberated Allied countries.

(b) Soviet Repatriation Representatives will have the right to appoint the internal administration and set up the internal discipline and management of centres in accordance with U.S.S.R. military procedure and U.S.S.R. law, except that military commanders will, in each case, appoint a military officer as Commandant, who shall have the final responsibility for the overall administration and discipline of the centre. Military commanders will be responsible for the outside protection of and access to and from these centres.

(c) After identification by Soviet Repatriation Representatives, Soviet displaced persons will be repatriated regardless of their individual wishes.

(d) *Legal.*

(1) Offences committed by Soviet citizens against the law enforced by military government, or against British or U.S. subjects will be dealt with in Military Government courts.

(2) Offences committed against Soviet internal centre administration and discipline or against Soviet citizens will normally be dealt with by Soviet centre authorities.

(e) The removal of Centres as well as the transfer from one Centre to another of Soviet displaced persons will be effected by agreement between military commanders and the senior Soviet Repatriation Representative in their districts. The removal of Centres and the transfer of Soviet displaced persons may, in exceptional circumstances, be effected without such preliminary agreement, provided that the senior Soviet Repatriation Representative is immediately notified of such removal or transfer with a statement of the reasons.

(f) When Soviet nationals are employed outside Assembly Centres they will work under the supervision of Soviet officers.

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(g) *Soviet Repatriation Representatives.* Supreme Headquarters, AEF, will procure a limited number of Soviet Repatriation Representatives who will be called forward by military commanders in the same manner as prescribed for Allied Liaison Officers for Repatriation in paragraph 15, above, to perform the functions of such representatives as specified in the Yalta Agreements of 11 February 1945. They will carry on their functions in military zones only under competent military orders issued by Supreme Headquarters, AEF, or subordinate headquarters.

### 24. UNITED NATIONS DISPLACED PERSONS FORMERLY RESIDING IN COUNTRIES OTHER THAN THEIR OWN.

(a) These persons will be assisted to return to their countries of former residence provided that Liaison Officers for Repatriation concerned issue the necessary visas.

(b) If the necessary visas are not issued they will be referred to Liaison or Consular Officers of their own nationality.

### 25. PERSONS CLAIMING UNITED NATIONS PRISONER OF WAR OR CIVILIAN INTERNEE STATUS.

(a) The following persons will initially be cared for as United Nations displaced persons:

(1) Persons of United Nations nationality found outside Prisoner of War Camps who claim to be Prisoners of War.

(2) Members of military forces fighting under Allied command who have escaped or evaded capture by the enemy and are uncovered in the course of military operations.

(3) British/U.S. civilians found outside civilian internment camps who claim to be civilian internees.

(b) Persons in categories (1) and (2), above, will be reported to G-1 Division, PWX Branch, Supreme Headquarters, AEF, or the nearest PWX organization, who will investigate all such cases and determine whether or not the claimants are in fact entitled to that status. The care and repatriation of those found to be so entitled will, as soon as practicable, become the responsibility of PWX. Normally, re-identified Prisoners of War will not be transferred laterally from displaced persons Assembly Centres to Prisoners of War camps but will be evacuated from such displaced persons Centres to rear Prisoner of War transient camps where they will become the sole responsibility of PWX.

(c) When persons in category (3), above, are uncovered,

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their presence should be notified to PWX. These persons will subsequently be dealt with in accordance with Supreme Headquarters, AEF, G-1 Administrative Memorandum on 'The Care and Evacuation of U.S./British Civilian Internees', dated 30 November 1944.

(d) Prisoner of War Contact Officers will be called forward as necessary to assist in the control, care and identification of Prisoners of War in Assembly Centres.

(e) While in Assembly Centres Prisoners of War will be maintained in accordance with standards established for United Nations displaced persons.

### 26. NON-INTERNEED U.S. AND BRITISH CIVILIANS.

(a) These will be dealt with as United Nations displaced persons and will be reported through channels to the appropriate consular authorities, whose authorization will be required before they can be repatriated.

(b) Applications for relief loans may be made to U.S. consular officers by U.S. citizens awaiting repatriation.

27. WIVES, HUSBANDS AND CHILDREN (LEGITIMATE OR OTHERWISE) OF UNITED NATIONS DISPLACED PERSONS. These, even if of different nationality, will be admitted into Assembly Centres for United Nations displaced persons and will be permitted to accompany them when they are repatriated provided that Liaison Officers for Repatriation issue the appropriate visas. If refused visas they will be dealt with in accordance with provisions made for other persons of their nationality or former residence.

### 28. DISPLACED PERSONS OF DOUBTFUL NATIONALITY CLAIMING UNITED NATIONS NATIONALITY.

(a) When these persons claim to be of a particular nationality, or opt for it under any arrangement which may be offered by the government of that nationality, they will be referred in the first instance to a Liaison Officer for Repatriation of that nationality.

(b) If the claim of these persons to be of a particular nationality or their option is not accepted by the Liaison Officer for Repatriation concerned, they will be dealt with as indicated in paragraph 31, below.

### 29. NON-ENEMY DISPLACED PERSONS WHOSE NATIONALITY IS AFFECTED BY TERRITORIAL CHANGES.

(a) These persons will, in the first instance, be referred to

a Liaison Officer for Repatriation of their claimed nationality if available.

(b) If these persons desire to return to their districts of former residence, sovereignty over which has been transferred to an Allied government, they will be referred to the Liaison Officer of the Allied government to which sovereignty has been transferred.

(c) If these persons are denied visas by such Liaison Officers for Repatriation, duplicate copies of their DP<sub>2</sub> cards will be forwarded to Supreme Headquarters, AEF, with a statement of particulars. They will be dealt with as indicated in paragraph 31, below.

(d) If these persons do not desire to return to their districts of former residence, and a liaison Officer for Repatriation of their claimed nationality is not available, they will be dealt with as in paragraph 31, below.

### 30. UNITED NATIONS DISPLACED PERSONS REFUSING TO RETURN TO THEIR COUNTRIES OR DISTRICTS OF NATIONALITY OR FORMER RESIDENCE.

(a) These persons, unless they have been identified as Soviet citizens by Soviet Repatriation Representatives, will not be returned to their countries of nationality or districts of former residence unless they have committed war crimes, trial for which requires their presence there.

(b) Duplicate DP<sub>2</sub> cards of these persons will be forwarded through military channels to Supreme Headquarters, AEF, with a statement of the reasons given for such refusal.

(c) Supreme Headquarters will consider each case in the light of the following policies:

(1) If the reasons for refusal are substantial, the individuals will be dealt with as indicated in paragraph 31, below.

(2) If the reasons are not considered substantial, the individuals will be advised that military authorities can take no further responsibility for their care and maintenance.

(3) In either case, the duplicate DP<sub>2</sub> cards will be returned to the Assembly Centres concerned with suitable endorsements.

(d) Supreme Headquarters will issue instructions based on the disposition of such cases to serve as a guide to Assembly Centre Directors in dealing with subsequent cases.

*Note.* Enemy and ex-enemy displaced persons except those

assimilated to United Nations status will be returned to their countries of nationality or former residence without regard to their personal wishes.

### 31. STATELESS PERSONS, INCLUDING PERSONS OF ENEMY AND EX-ENEMY ORIGIN.

(a) Stateless persons may include persons who have been denationalized, whose country of nationality cannot, after investigation, be determined, who cannot establish their right to the nationality claimed, or who lack the protection of any government.

(b) Stateless persons will be accorded the same assistance granted to United Nations displaced persons, when this is authorized by competent Military Government authorities because of their loyalty to the Allied cause. Those who are not so authorized will be a responsibility of the German authorities.

(c) Duplicate DP<sub>2</sub> cards of stateless persons dealt with as United Nations displaced persons will be forwarded to Supreme Headquarters, AEF, when their status as such is determined.

(d) Such stateless persons who refuse to accept provision made for their resettlement will be informed that the military authorities can accept no further responsibility for their care and maintenance.

*Note.* Persons should be relegated to the category of stateless persons only after the failure of every effort made to determine their nationality.

### 32. ENEMY AND EX-ENEMY NATIONALS PERSECUTED BECAUSE OF THEIR RACE, RELIGION OR ACTIVITIES IN FAVOUR OF THE UNITED NATIONS.

(a) These will be accorded the same assistance granted to United Nations displaced persons, provided that their loyalty to the Allies has been determined and this is authorized by competent Military Government authorities.

(b) Non-German nationals in this category will be disposed of in accordance with paragraphs 21 or 30, above.

(c) German nationals in this category who do not wish to be returned to their districts of former residence will be dealt with in accordance with paragraph 30, above.

### 33. NEUTRAL DISPLACED PERSONS.

(a) These may be accorded the same assistance granted to

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United Nations displaced persons. However, they will not be admitted to United Nations Assembly Centres unless authorized by competent military government authorities. Those who are not so authorized will be a responsibility of the German authorities.

(b) Their presence will be notified through command channels to the consular officer of their nationality who will make the necessary arrangements for their repatriation.

### 34. NON-GERMAN NATIONALS WHO HAVE SERVED OR COLLABORATED WITH THE ENEMY.

(a) *Treatment prior to defeat or surrender.* Those not held as Prisoners of War or civilian detainees will be treated as displaced persons according to their nationality (see AG 383-2 GAP-AGM, 2 December and 10 December 1944 concerning United Nations nationals in this category).

(b) *Treatment after defeat or surrender:*

(1) Those who have been discharged or released by the demobilizing authorities will be dealt with as displaced persons according to their nationality.

(2) Stragglers, deserters, self-demobilized personnel and others informally discharged from enemy military or paramilitary organizations will be detained, their presence reported to the appropriate Allied demobilization authority, and arrangements made for their transfer to such authority.

### 35. NATIONALS OF EX-ENEMY NATIONS AT WAR WITH GERMANY. Nationals of Italy, Finland, Rumania, Bulgaria and Hungary fall into four categories, and will be dealt with as follows:

(a) Those captured by the Allies while fighting under Axis command or collaborating with the enemy. These are a responsibility of G-1.

(b) Those captured by the enemy while fighting under Allied command, and uncovered by Allied military forces. These are a responsibility of G-1.

(c) Displaced persons. These are a responsibility of DPX, and will be treated as ex-enemy displaced persons except as in paragraph 32, above.

(d) Military internees, i.e. members of ex-enemy armed forces, disarmed and interned by the enemy when their governments surrendered to the Allies. These, when found in organized camps, will initially be a responsibility of G-1 until

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their status as military internees has been determined. They will then be handed over to DPX and dealt with as ex-enemy displaced persons, except as in paragraph 32, above.

36. JAPANESE NATIONALS. All Japanese nationals will be handed over to G-1 for detention as Prisoners of War or civilian internees.

## IV—ENEMY AND EX-ENEMY DISPLACED PERSONS AND REFUGEES

### 37. RESPONSIBILITY.

(a) *Responsibility of Military Commanders.* Military commanders (and, when Military Districts are established, Military District Commanders) will supervise and direct German authorities in matters concerning enemy and ex-enemy displaced persons and refugees in accordance with paragraph 4, above. They will normally discharge this responsibility through Military Government officers and detachments. They will:

(1) Segregate enemy and ex-enemy displaced persons and refugees from United Nations displaced persons.

(2) Carry out a security control of these persons through Counter-Intelligence personnel, assisted by Public Safety Officers, and intern or otherwise curtail the activities of those whose freedom of movement would endanger the security of the armed forces or Military Government or be otherwise undesirable.

(3) Supervise German authorities in:

(a) The control of these persons.

(b) Making such minimum provision for them, as may be directed, to avoid unrest and the spread of disease.

(c) The registration of displaced persons.

(4) When it is in the interest of Military Government, arrange through DPX channels for repatriation movement into and out of their areas.

(b) *Responsibility of German authorities.* They will provide as necessary for these persons. In particular, they will:

(1) Provide and pay for all goods, facilities and services required for them.

(2) Take all necessary measures as directed by military commanders for their control.

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(3) Produce, on demand, lists of persons in internment and concentration camps, and lists of places of confinement of political prisoners, and their location.

(4) Set up Assembly and Reception Centres for them as directed.

(5) Disseminate standfast orders as instructed by military commanders.

### 38. PROCESSING CENTRES.

(a) Wherever possible, enemy and ex-enemy displaced persons and refugees will be billeted on the German population.

(b) Where necessary, German authorities will establish communal facilities for them.

(c) The operation of Processing Centres as laid down for United Nations nationals will be modified as required. Military commanders may establish these Centres as detention camps.

### 39. REPORTS AND RETURNS.

(a) Reports and returns relative to enemy and ex-enemy displaced persons will be as at Appendix 'E', except that repatriation authorization will be given by Liaison Officers for Repatriation assigned by Allied military occupation authorities in the countries concerned.

(b) Military Government detachments at Regierungsbezirke will submit weekly returns to Military District Headquarters showing numbers of refugees to be returned to their homes by public transport, and the areas to which they are to be returned.

### 40. REPATRIATION AUTHORIZATION.

(a) DPX, Supreme Headquarters, AEF, will arrange with other Allied occupying authorities and governments concerned for the identification and documentation of these persons prior to repatriation.

(b) *Repatriation.* This will be carried out in conformity with paragraph 21, above, except that Allied military occupation authorities will act for the governments of the occupied countries.

(c) *Return of Refugees.* Military commanders will arrange to notify and secure clearance from other commanders concerned before returning refugees to their areas of former residence. Refugees, except as in paragraph 32, above, will be

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returned to their districts of origin without regard to their personal wishes.

By direction of the Supreme Commander:

H. H. NEWMAN  
Colonel, AGD  
Assistant Adjutant-General.

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